

# Engaging Stakeholders to Define Feasible and Desirable Agricultural Conservation in Western Lake Erie Watersheds

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**ABSTRACT.** Widespread adoption of agricultural conservation measures in Lake Erie's Maumee River watershed may be required to reduce phosphorus loading which drives harmful algal blooms and hypoxia. We engaged agricultural and conservation stakeholders through a survey and workshops to determine which conservation practices to evaluate. We investigated feasible and desirable conservation practices using the Soil and Water Assessment Tool calibrated for streamflow, sediment, and nutrient loading near the Maumee River outlet. We found subsurface placement and fall timing of phosphorus applications as the individual practices most influential on March-July dissolved reactive phosphorus (DRP) loading from row croplands. Perennial cover crops and vegetated filter strips were most effective for reducing total phosphorus (TP) loading. We found that practices effective for reducing TP and DRP load were not always mutually beneficial, culminating in tradeoffs among multiple Lake Erie phosphorus management goals. Adoption of practices at levels considered feasible to stakeholders led to nearly reaching TP targets for western Lake Erie on average years; however, adoption of practices at a rate that goes beyond what is currently considered feasible will likely be required to reach the DRP target.

## 33 INTRODUCTION

34 Anthropogenic nutrient loads produce harmful algal blooms (HABs) and hypoxia in lakes and  
35 seas worldwide.<sup>1-2</sup> Unlike saltwater environments where nitrogen is generally the limiting  
36 nutrient, phosphorus (P) is of greatest concern in freshwater environments.<sup>3</sup> In the 1970's the  
37 United States (US) and Canada set a Lake Erie target total P (TP) load of 11,000 metric tons/year  
38 (MT/y) through the Great Lakes Water Quality Agreement (GLWQA),<sup>4</sup> and while that annual  
39 target has generally been met since the early 1980's, algal blooms and hypoxia returned in the  
40 mid-1990s with increasing severity and toxicity.<sup>5-6</sup>

41 In response, the US and Canada reviewed and revised loading targets through the renegotiated  
42 GLWQA.<sup>7</sup> Because elevated P loading from intensively managed agricultural lands of the  
43 Maumee River watershed (Figure 1) is a primary driver of HABs in Lake Erie's western basin<sup>8-10</sup>  
44 and a major contributor to hypoxia in its central basin,<sup>11</sup> new March-July loading targets of 860  
45 MT TP and 186 MT DRP for the Maumee were proposed as a 40% reduction from the 2008  
46 loads,<sup>12</sup> and subsequently adopted by the US and Canada.<sup>13</sup>

47  
48 [Figure 1]

49  
50 Achieving these steep reductions from privately-managed agricultural lands<sup>14</sup> will likely require  
51 significant investments in agricultural conservation practices. The challenge is to know where,  
52 how, and in what ways to invest limited resources in these voluntary programs. Modeling a  
53 range of conservation measures may help guide these investments. However, creating usable,  
54 policy-relevant knowledge requires making the scientific process more transparent to and  
55 iterative with potential information users.<sup>15-18</sup> Reducing P loading from the Maumee requires  
56 stakeholder engagement to determine feasible and desirable conservation efforts to be tested in  
57 models to quantify outcomes.<sup>19</sup> To that end, we engaged stakeholders in designing and modeling  
58 conservation scenarios to test what measures have the most potential to reduce P loading from  
59 the Maumee River.

## 61 MATERIALS AND METHODS

62 *Study Area* - The Maumee River watershed spans over 17,000 km<sup>2</sup> in northwest Ohio, northeast  
63 Indiana, and southeast Michigan (Figure 1), where soils are predominantly poorly drained,<sup>20</sup> and  
64 land use is over 70% row crops (corn, soybean, and wheat),<sup>21</sup> of which over 70% is estimated to  
65 be sub-surface drained (e.g. tile-drained). The watershed is fairly flat with an average slope of  
66 1.15%, with agricultural lands averaging 0.9% in slope.<sup>22</sup>

67 *Surveys and Stakeholder Engagement* - Through a survey and series of workshops, the team  
68 sought input from agricultural producers, policy-makers, county soil and water conservation  
69 specialists, agricultural advisors, non-governmental organizations, researchers, and staff at state,  
70 federal, and international agencies active in nutrient management and agricultural conservation  
71 in western Lake Erie watersheds.

72 The online survey solicited stakeholder opinions about which conservation practices are the most  
73 relevant to evaluate their potential to reduce nutrient pollution. Survey respondents selected the  
74 most important conservation measures among wind and soil erosion control practices, edge of  
75 field practices, nutrient management practices, drainage practices, wetlands and conservation

76 lands, and practices that control concentrated flow using 1 for most important to 3 for less or not  
77 important. Results also helped recruit participants and inform the stakeholder workshops. In  
78 total, 36 of 74 individuals responded to the survey for a 48% response rate; respondents  
79 represented agricultural producers (3), Soil and Water Conservation Districts or agricultural  
80 advisors (4), non-governmental organizations (9), academia (5), and  
81 city/state/federal/international agency staff (15).

82 We organized two sets of three stakeholder workshops in August 2014 and June 2015. In total,  
83 18 stakeholders took part in the 2014 workshops representing municipal or state governments  
84 (4), county soil and water conservation districts (3), federal government or international (3), non-  
85 governmental organizations (3), and business/farming (4). These workshops began with  
86 networking followed by interactive presentations about the climate and watershed modeling.  
87 Discussions were oriented towards making the modeling more transparent and, in so doing,  
88 providing stakeholders with an opportunity to suggest model improvements. The presentations  
89 were followed by facilitated brainstorming to determine which individual or suite of practices  
90 (hereafter called scenarios) stakeholders thought were the most important to include in the model  
91 and to discuss what each scenario might look like. Extensive notes capturing the full range of  
92 stakeholder comments were later consolidated into a report shared with stakeholders and used to  
93 guide the modeling efforts.<sup>23</sup> The second set of workshops focused on discussing modeling  
94 results and identifying additional high priority scenarios to include in the final modeling effort.  
95 Twenty stakeholders took part in the 2015 workshops representing municipal or state  
96 governments (4), county soil and water conservation districts (3), federal government or  
97 international (4), non-governmental organizations (3), and business/farming (5).

98 *Watershed Model Development and Calibration* - The Soil and Water Assessment Tool (SWAT)  
99 is a semi-distributed, physically-based watershed model frequently used to simulate hydrology  
100 and water quality in agriculturally-dominated landscapes.<sup>24</sup> SWAT permits the user to input  
101 detailed management operations and a large set of conservation practices, making it ideal for  
102 testing conservation scenarios.

103 A baseline SWAT model was set up for the Maumee watershed using medium-resolution  
104 streams,<sup>25</sup> elevation data,<sup>22</sup> land use data,<sup>21</sup> soils data,<sup>20</sup> and climate data.<sup>26</sup> A 4,000 ha stream  
105 threshold was used to approach subbasins the size of 12-digit hydrologic unit codes (HUCs), and  
106 HUC-12 outlets were added for subbasin delineation. Hydrologic response units (HRUs) were  
107 defined by a single slope class and a 10% threshold in lumping of soils. Point sources were  
108 based on National Pollution Discharge Elimination System (NPDES) permits,<sup>27</sup> and wetlands  
109 and reservoirs were based on NHD waterbody coverage in each subbasin.<sup>25</sup>

110 While stakeholders provided some information on farm management operations, additional  
111 operational details were estimated from a 2006 tillage survey,<sup>28</sup> county-level fertilizer application  
112 rates from fertilizer sales reported in 1987-2001 from the US Geological Survey,<sup>29</sup> county-level  
113 manure production from 1997-2012,<sup>30</sup> manure nutrient content averages,<sup>29</sup> and recent estimates  
114 of crop rotations derived from overlaying datasets for the available years (2007-2012) of the  
115 National Agricultural Statistics Service Cropland Data Layer.<sup>31</sup> Five crop rotations of corn and  
116 soybeans were applied at random throughout the watershed, while seven rotations containing  
117 winter wheat were concentrated on very poorly drained lands to approximate an observed spatial  
118 pattern. Inorganic fertilizers and manures were applied at the average estimated rate in  
119 proportion to crop needs across the watershed. Tile drainage was simulated on row cropland  
120 with very poorly, poorly, and somewhat poorly soil drainage using the newer tile drainage

121 routine based on DRAINMOD equations (ITDRN=1).<sup>32</sup> Other existing practices, including non-  
122 wheat cover crops and filter strips, were not included in the baseline model because we lacked  
123 access to these data.

124 We modified the SWAT 2012 Revision 635 source code to correct a bug preventing soluble P (a  
125 proxy for DRP) from flowing through tile drains. After running a preliminary sensitivity  
126 analysis in SWAT-Cup,<sup>33</sup> we conducted a detailed daily and monthly manual calibration for  
127 2001-2005, with validation from 2006-2010, such that flow and loading of sediments, TP, DRP,  
128 total nitrogen, and nitrate were well estimated near the watershed outlet at the Waterville gaging  
129 station. With the publicly available dataset for this gage containing daily flow and water quality  
130 data,<sup>34</sup> we were able to calculate statistical and graphical criteria at numerous time scales. Daily  
131 climate inputs<sup>26</sup> were lagged by one day to assist with daily calibration and account for the  
132 difference in timing of climate measurements and riverine measurements. We used the  
133 coefficient of determination ( $R^2$ ), the Nash-Sutcliffe Efficiency (NSE), and percent bias (PBIAS)  
134 with more stringent constraints than the recommended ranges for flow and water quality,<sup>35-36</sup> due  
135 to the prevalence of water quality data at the Waterville gage. We ensured crop yields were  
136 consistent with observations and that considerable flow and DRP were routed through tile drains  
137 in the model. This latter consideration originated through the stakeholder engagement process  
138 wherein stakeholders revealed considerable interest in predicting both TP and DRP, which  
139 required more realistically simulating P flows through tile drains. Consult the Supplementary  
140 Information (SI) for details on the calibration and simulation of conservation practices.

141 *Conservation Scenario Development and Implementation* - Scenarios were developed and  
142 prioritized through the 2014 stakeholder engagement workshops, and then paired down to  
143 actions that the SWAT model would be able to simulate well. Those scenarios were refined and  
144 additional scenarios identified in the 2015 workshops. All scenarios were forced with  
145 temperature and precipitation from the 30-year historical station record of 1981-2010.<sup>26</sup>

## 146 RESULTS AND DISCUSSION

147 **Model Calibration** - The final SWAT model had 10,266 HRUs and 358 subbasins, with a  
148 watershed area of 17,300 km<sup>2</sup>. Thirty-two parameters were changed in calibration or set as  
149 model inputs to simulate cropland management (Table 1). Calibration and validation were  
150 judged as very good by common metrics<sup>35-36</sup> for all constituents at both daily and monthly  
151 comparison (Table 2). In the back-validation period (1981-2000) sediment was under-estimated  
152 and DRP over-estimated because the model was built with management assumptions for 2000-  
153 2005 and therefore unable to capture the long-term loading trends due to changing practices over  
154 the decades. The model was also verified for crop yields<sup>37</sup> averaging 9.6-9.9 t/ha for corn and  
155 2.2-2.4 kg/ha for soybeans in calibration and validation, which are reasonable for this region.  
156 Partitioning of streamflow between surface runoff and tile drainage is important for this  
157 watershed. During calibration and validation, tile flow accounted for 38-42% of streamflow—  
158 somewhat lower than rates observed in watersheds dominated by tile flow.<sup>38-39</sup> Tiles carried 42-  
159 48% of DRP yield to the river (and 8-10% of TP), which is within the range of field  
160 observations.<sup>40</sup> Perhaps due to reduced tile flow,<sup>41</sup> it was difficult to achieve greater loading  
161 without particulate P transfer through tiles or simulating soil macropore flow in the model, and  
162 these routines are still under development. However, tiles contributed 81-85% of nitrate (61-  
163 67% of total nitrogen), which is at the top of the range reported in another study.<sup>39</sup> Overall

164 model outputs were reasonable and the model was able to simulate daily and monthly flow and  
165 water quality quite well.

166 [Table 1]

167 [Table 2]

168 **Selecting and Interpreting Scenarios** - We sought to capture the benefits of iterative and  
169 engaged research on improving the models and the policy-relevance of the results.<sup>15-18</sup> By  
170 engaging stakeholders in interactive workshops, we improved communication and mutual  
171 understanding between modelers and the stakeholders, illuminated and informed conservation  
172 practice model assumptions, solicited input that drove research questions, and increased the  
173 likelihood that the science produced would be policy-relevant. This was important because,  
174 while all modeling efforts make trade-offs among assumptions, decisions, and simplifications, to  
175 be useful for informing decisions models should be made transparent and results generated in  
176 collaboration with potential information users.<sup>16-18</sup> Increasing this transparency benefits both the  
177 science by illuminating and “ground truthing” model assumptions, and its usability by improving  
178 understanding, buy-in, and trust by potential users.<sup>15-19,43-48</sup>

179 *Illuminating and “Ground Truthing” of the Watershed Model* - The modeling team was open  
180 with stakeholders about assumptions used, such as what crops were grown in what rotations,  
181 dates for planting and harvesting, amount, type, and timing of fertilizer application, and types  
182 and levels of adoption of conservation practices. Stakeholders agreed with some assumptions,  
183 suggested fine-tuning of others, and raised concerns about how others might influence results.  
184 For example, stakeholders expressed concern about how decisions about the amount, type, and  
185 timing of fertilizer application (e.g., winter application of manure and over-application of  
186 nutrients) would impact modeled results. As a result, modelers improved the calculation of  
187 manure and inorganic fertilizer application rates using multiple data sources (Table 1 in SI).

188 Modelers and stakeholders also discussed how the model captured real-world conditions, which  
189 helped stakeholders better understand the relationship between how SWAT initializes soil P and  
190 the more familiar soil test P measures use to determine where and how much P is needed to  
191 maintain optimal crop yields. Simultaneously, the conversation helped modelers understand  
192 stakeholder concerns regarding the model’s ability to simulate the full distribution of soil P  
193 concentrations. By directly addressing stakeholder concerns and discussing how the model  
194 simulates soil P and fertilizer application rates, stakeholders gained a better appreciation for the  
195 value of the results for showing how typical farm management in aggregate influences nutrient  
196 loading at the watershed scale.

197 Finally, stakeholders provided feedback on whether the model produced reasonable results for  
198 each simulated conservation practice. While most agreed the results were reasonable,  
199 stakeholders were concerned that the model’s approach to “no-tillage” scenarios that simply  
200 removes tillage operations did not take into account improved soil tilth, including higher organic  
201 matter, and greater infiltration potential. The results showing continuous no-tillage to be less  
202 effective than rotational no-tillage in this study were likely influenced by these limitations, and  
203 more field-verified parameterization of no-tillage practices would be beneficial for sorting  
204 through these concerns.

205 *Scenario Development and Prioritization* - Survey respondents were asked opinions about which  
206 practices are the most important to evaluate for reducing nutrient pollution in western Lake Erie.

207 Results indicated greatest interest in evaluating nutrient management practices such as the 4Rs—  
208 “Right source, right rate, rate time, and right place”—of nutrient management,<sup>49-50</sup> conservation  
209 tillage, and manure application ( $\bar{x}$ =1.12, n=33), followed by soil erosion control practices (e.g.,  
210 tillage management, cover crops, etc.;  $\bar{x}$ =1.15, n=33), and practices that controlled flow from  
211 fields (e.g., filter strips, tiling, etc.;  $\bar{x}$ =1.15, n=33). Respondents were least interested in  
212 evaluating the effectiveness of wind erosion control practices (e.g., hedgerow planting,  
213 windbreaks, etc.;  $\bar{x}$ =2.15, n=33) or the effectiveness of putting lands in long-term conserving  
214 cover ( $\bar{x}$ =1.83, n=30).

215 Facilitated discussions helped shape the scenarios in three ways: 1) emphasize export of P,  
216 particularly DRP, from the Maumee watershed; 2) explore multiple rather than single-practice  
217 options, including in-field, edge-of-field, and in-stream practices because TP and DRP  
218 management may require different strategies and not all practices are relevant to all farms or  
219 farming practices, and 3) consider costs assumed by the farmers. Thus, the modeling effort  
220 focused on suites of conservation practices that were both capable of achieving P load reductions  
221 and were technologically, economically, and socially feasible.

222 Further iteration with stakeholders helped prioritize specific practices (or suites of practices) for  
223 evaluation among in-field, edge-of-field, and in-stream practices. Discussions about in-field  
224 management practices centered on tillage, nutrient and manure management, and cover crops.  
225 For example, inorganic fertilizer and manure application methods, and their placement in the  
226 soil, or at the soil surface, were discussed in relation to tillage operations. Specifically,  
227 stakeholders wanted to know more about the potential effects on P export of placement of P  
228 fertilizer deeper in the soil versus at the soil surface. Edge-of-field management discussions  
229 focused primarily on understanding the effect of drainage systems on DRP loading and how filter  
230 strip size and location influenced P reduction performance. For example, stakeholders noted that  
231 a common assumption of wider filter strips being more effective is an oversimplification and that  
232 adjacent tillage practices could build up a berm such that surface flow is rerouted alongside a  
233 filter strip. Thus, stakeholders felt that a more nuanced understanding of filter strip performance  
234 would be important for phosphorus management efforts. Finally, stakeholders expressed interest  
235 in better understanding how to evaluate in-stream practices such as wetland placement. However,  
236 further conversations tempered expectations for this exploration because SWAT does not  
237 currently route subsurface tile drainage through wetlands.

238 *Interpreting Conservation Scenarios* – The final 25 scenarios spanned placement and timing of  
239 nutrient applications, winter cover crops, filter strips of various quality, and combinations of  
240 those practices (Table 3). We focused on DRP and TP loading at both annual and March-July  
241 timescales, the period most strongly related to the extent of algae bloom in the western basin and  
242 the period identified in the GLWQA targets.<sup>8,10</sup>

243 [Table 3]

244 The boxplots (Figure 2) show the distribution of results across 30 years of historical climate, and  
245 the March-July loading plots include the GLWQA target load. Nearly all scenarios reduced DRP  
246 and TP loads, except for no-tillage with broadcast fertilizers (1.1 and 5.1), which increased P  
247 concentration in the soil surface making it susceptible to runoff, consistent with other studies.<sup>51-52</sup>  
248 Subsurface-placement of P was the most effective single practice for DRP, followed by fall  
249 timing of P applications. Cereal rye cover was also effective for reducing TP as expected,<sup>53</sup> as  
250 well as filter strips.<sup>54</sup> Both cover crops and filter strips were less effective for DRP because

251 dissolved P not only travels with the water and is less readily taken up in filter strips, but much  
252 of it travels through tile drains which bypass edge-of-field conservation altogether. While  
253 greater reductions could be met with combinations of practices, most of the benefit was derived  
254 from a single practice (subsurface-placement of P); adding more practices achieves modest and  
255 diminishing returns on conservation investment. The most effective combination of practices  
256 (5.6) met the target DRP load in half of the years, and in all years for TP. However, when  
257 applied at what stakeholders consider feasible, this combination of practices (6.1-6.3) rarely  
258 met the target load for DRP and met it in only half the years for TP.

259 [Figure 2]

260 Seasonal dynamics of TP and DRP loading help explain less intuitive results such as load  
261 reductions from fall vs. spring P application and potential for winter cover crops to increase  
262 March-July DRP loading (Figure 3). Nutrient placement (Figure 3a) influenced both DRP and  
263 TP loading throughout the year. Stratification of P at the soil surface from broadcast applications  
264 without incorporation by tillage resulted in 33% greater TP and 46% greater DRP loading  
265 annually. Subsurface P applications reduced TP and DRP loading under no-tillage by 12% and  
266 20% and under rotational tillage by 22% and 32%, respectively.

267 While the timing of P applications made little difference in annual P loading, it was a strong  
268 driver in seasonal loading, particularly for DRP (Figure 3b). Fall applications yielded great  
269 improvement in March-July loading (the HAB relevant period) because much of the nutrient was  
270 exported during the season in which it was applied. Winter cover crops held back nutrient runoff  
271 during the winter months, and reduced TP loading considerably throughout most of the year  
272 (Figure 3c). However, it appears the nutrients stored in the cover crop were released after the  
273 crop was killed in the spring, providing higher P at the soil surface available for export in the late  
274 spring and summer. Thus the timing of DRP loading was shifted from winter to spring and  
275 summer, the period most critical for HABs. Annual TP loading, which is critical for hypoxia  
276 formation in Lake Erie's central basin, was reduced by 15-32% with cover crops, while DRP,  
277 which is a relatively small (but variable) percentage of TP, increased slightly by 1-6%. Filter  
278 strips intercepted nutrients throughout the year, with greater reductions for TP than for DRP  
279 (Figure 3d). Annual TP loading was reduced by 21-35%, which is in the lower end of the  
280 reported range,<sup>55</sup> and DRP by 9-15%.

281 [Figure 3]

282 Water quality improvement that can be gained from single-practice and combinations at full  
283 adoption across the watershed reaches a threshold of 32% for annual DRP, 41% for March-July  
284 DRP, 61% for annual TP, and 57% for March-July TP. This nutrient reduction threshold is  
285 similar and somewhat more optimistic than the threshold of 25-30% from conservation scenarios  
286 run in the same watershed using a different model configuration, parameterization, and set of  
287 conservation practices in a previous study<sup>56</sup>. The new water quality targets call for March-July  
288 TP and DRP reductions of 40% from the year 2008, which is equivalent to an average reduction  
289 of 32% reduction for TP and 34% for DRP from the 1981-2010 period. According to our model  
290 results, the targets may be achievable in most years given greater implementation of fairly  
291 common practices.

292 An important consideration in interpreting these findings is the extent to which existing practices  
293 were incorporated in the baseline model. While many practices were included in the baseline  
294 model, cover crops and filter strips were not present due to lack of access to data on the location

295 and extent of these practices, and yet a recent study estimates that 35% of farmers in the Maumee  
296 have implemented filter strips on at least one field and at least 8% grow winter cover crops.<sup>57</sup>  
297 This means that results for cover crops and filter strips may somewhat overestimate the  
298 improvements that can be gained. The best interpretation is that the required implementation  
299 extent for the feasible scenarios (e.g. 25% implementation of filter strips) is needed beyond what  
300 is currently happening in the watershed.

301 **Recommendations for Agricultural Conservation and Future Modeling Efforts** - While  
302 models help quantify the environmental impacts of potential conservation actions, engaging  
303 stakeholders helps to both improve the model and increase the likelihood that results will be  
304 feasible and policy-relevant. Iterative engagement with stakeholders provided critical insights  
305 into and details about conservation practices employed in this watershed, enabling the model to  
306 more realistically simulate them. Moreover, engagement helped focus and prioritize modeling of  
307 conservation scenarios including which scenarios to evaluate and how to evaluate them using a  
308 systems' approach that takes feasibility into account. Ultimately, this approach resulted in the  
309 production and evaluation of "feasible" and "desirable" scenarios.

310 Our findings should help guide key implementation decisions as the region strives to reach the  
311 nutrient targets for western Lake Erie. Main findings include:

- 312 • Lake Erie P targets will not be reached unless the right practices are included at a  
313 large extent.
- 314 • There may be tradeoffs in meeting multiple targets. Practices that are favorable  
315 for March-July targets for reducing HABs may not benefit annual targets for managing  
316 hypoxia. Additionally, practices may provide benefits in DRP but not TP loading, and  
317 vice versa.
- 318 • Applying a combination of conservation practices is not additive because each  
319 practice intercepts some nutrients and the next practice provides diminishing returns.
- 320 • Subsurface application of P or incorporation through tillage is the single most  
321 effective practice for reducing DRP loading, emphasizing the "right placement" in the 4R  
322 approach.<sup>49</sup>
- 323 • Timing of P applications strongly influences the timing of DRP loading, but  
324 perhaps not for the reasons being promoted in the region. We find the greatest DRP  
325 loading occurs during the season in which P is applied, and if reducing March-July  
326 loadings is a priority, fall P application may be preferable.
- 327 • Perennial cover crops are effective for reducing sediment-bound P loading, and  
328 have the capacity to hold dissolved nutrients over the winter months. However, if the  
329 focus is on March-July DRP export, the delay in nutrient availability may exacerbate  
330 DRP loading in this critical time.
- 331 • Applying filter strips along all waterways in the basin would help greatly for TP,  
332 but because they are less effective at trapping DRP the target may not be reachable using  
333 filter strips alone.
- 334 • If practices are applied at levels stakeholders currently consider "feasible" (e.g.,  
335 25-33% adoption of generally desirable practices), the model suggests nutrient loading  
336 will not reach the new GLWQA loading targets, particularly for DRP. A more targeted



337 approach of encouraging the set of practices most effective for DRP loading in the critical  
338 DRP source areas may be needed.

339 While our focus was on the Maumee River watershed, the findings are likely transferable to  
340 other Midwestern watersheds where heavy clay soils and low slopes have been tile-drained to  
341 accommodate intensive row crop agriculture.

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##### 356 **Notes**

##### 357 ABBREVIATIONS

358 DRP, dissolved reactive phosphorus; HABs, harmful algal blooms; SWAT, Soil and Water  
359 Assessment Tool; TP, total phosphorus

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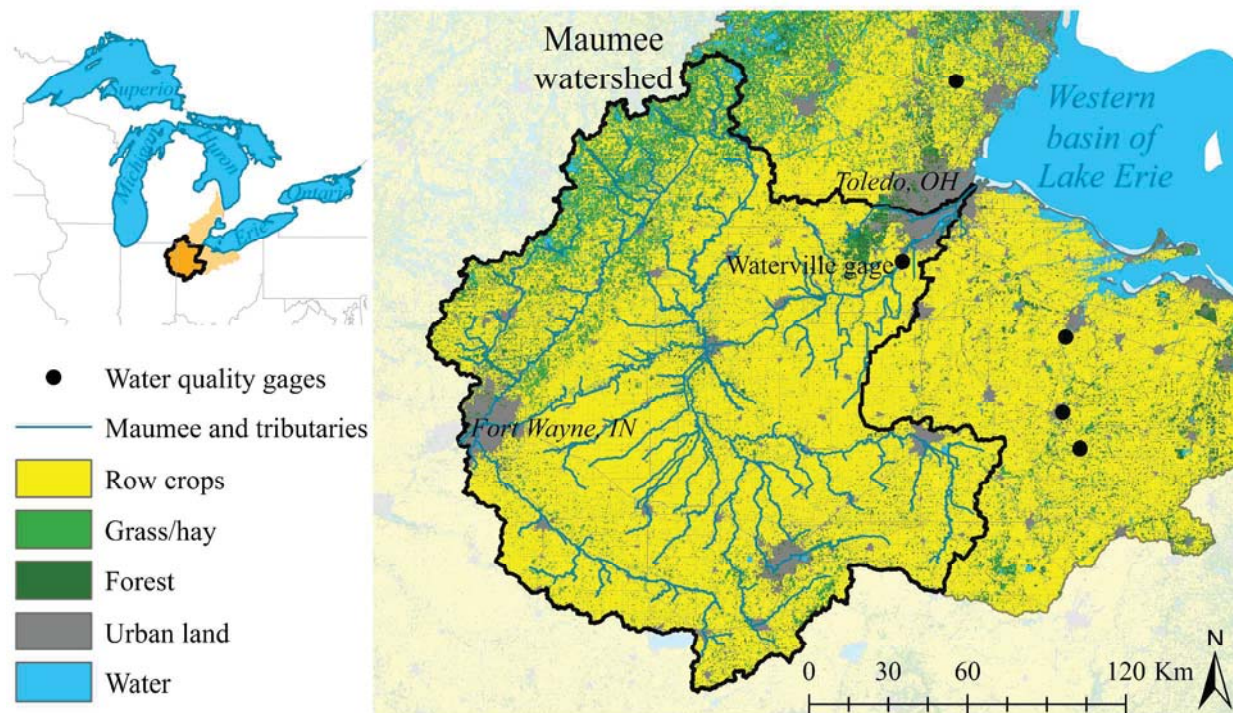
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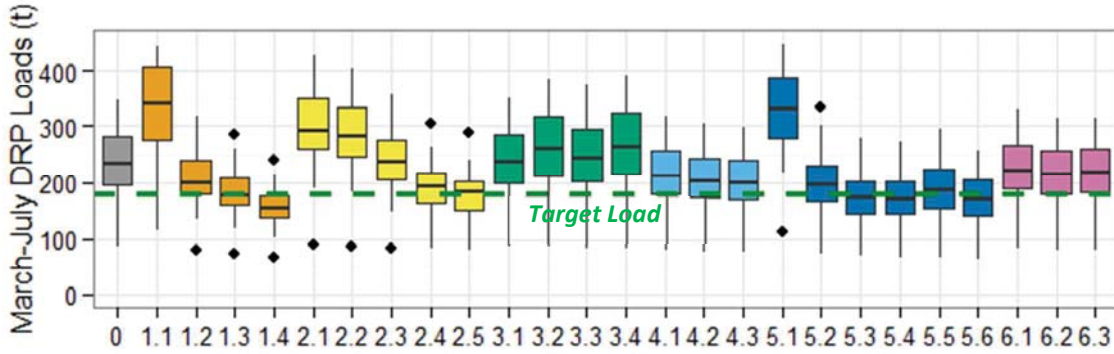


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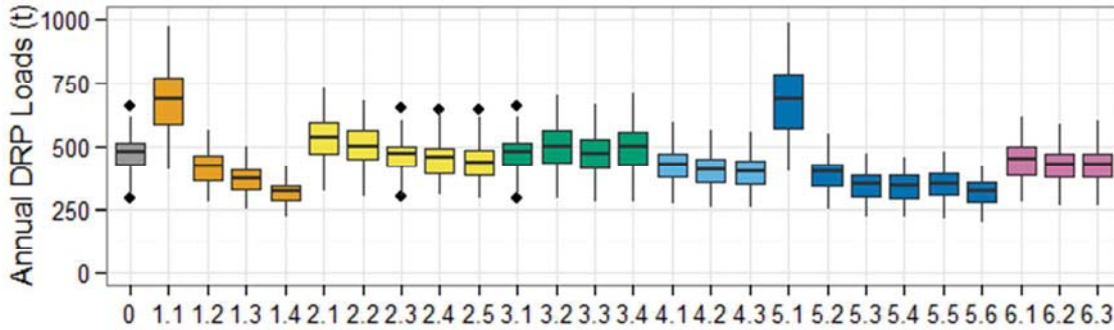
531 Figure 1: The Maumee River watershed was the focus of the stakeholder engagement and  
532 scenario development. The Maumee River watershed is the main source of nutrients to western  
533 Lake Erie as it is large, intensively managed in row crop agriculture, and has prevalent artificial  
534 drainage of heavy clay soils.

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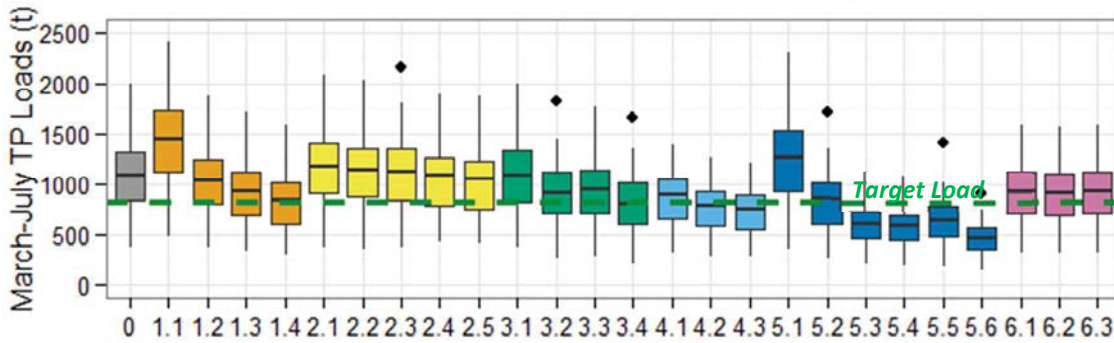
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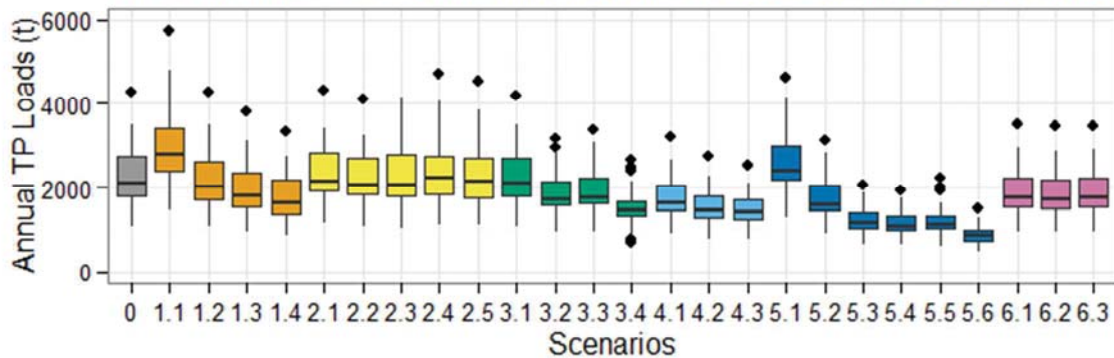
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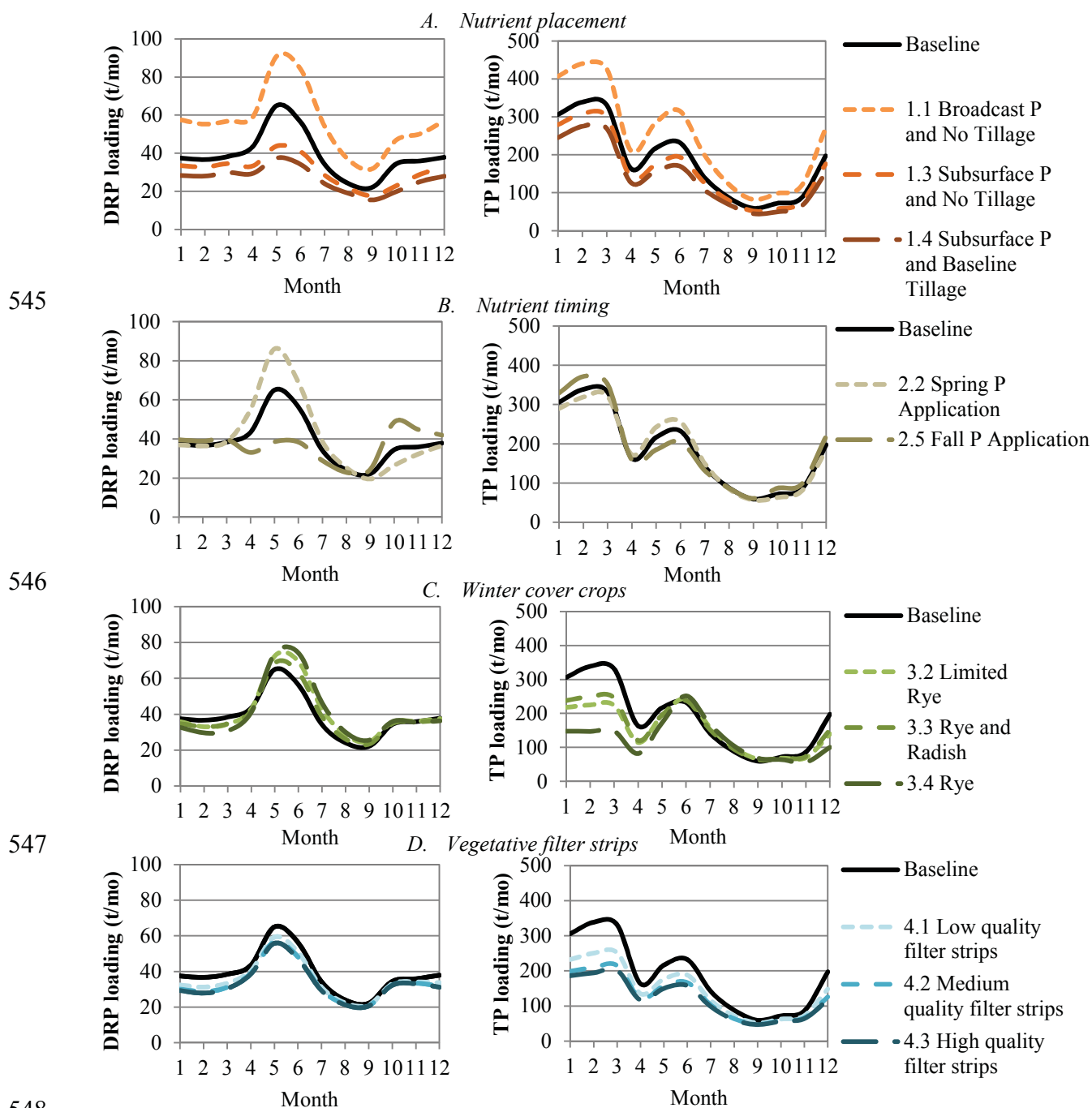


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540 Figure 2: Boxplots of simulated March-July and annual DRP and TP  
 541 loading at the Waterville gage under conservation management  
 542 scenarios. Target loads (dashed green lines) are at 96% of the Maumee  
 543 target loads to weight to the watershed area above the Waterville gage.  
 544 Consult Table 3 for scenario descriptions.





548  
 549 Figure 3: Seasonal dynamics of DRP and TP loading across conservation scenarios. *A*: Nutrient  
 550 placement influences DRP and TP loadings similarly throughout the year due to changes in  
 551 stratification of P at the soil surface, with the greatest reductions from subsurface placement and  
 552 rotational tillage. *B*: Timing of P applications made little difference in annual DRP or TP  
 553 loading, but was a strong driver in seasonal DRP loading, with fall applications yielding the  
 554 greatest improvement in March–July loading responsible for the Lake Erie HABs. *C*: Winter  
 555 cover crops held back nutrient runoff during the winter months, reducing TP loading  
 556 considerably throughout most of the year, but shifting the timing of DRP from winter to spring-  
 557 time and summer. *D*: Filter strips intercepted nutrients traveling in surface runoff similarly  
 558 throughout the year, with greater reductions for TP than for DRP.



559 Table 1: Maumee SWAT model calibration parameters. \* Indicates parameter was changed  
 560 only for tile-drained lands.

Parameter	Initial Value	Range	Calibrated Value	Description
ANION_EXCL	0.5	0-1	0.1	Fraction of soil pore space from which anions are excluded; affects how long it takes nitrogen to travel in the soil
BC1	0.55	0.1-1	0.1	Biological oxidation of NH <sub>4</sub> to NO <sub>2</sub> in the reach (1/d)
BC3	0.21	0.2-0.4	0.02	Hydrolysis rate of organic N to NH <sub>4</sub> in the reach (1/d)
BC4	0.35	0.01-0.7	0.01	Mineralization rate of organic P to DRP in the reach (1/d)
BIOMIX	0.2	NA	0.3	Biological mixing efficiency; essentially tillage on Dec.31
CH_COV1	0	0-1	0.5	Channel cover factor 1; a fairly erodible channel
CH_COV2	0	0-1	0.5	Channel cover factor 2; a fairly erodible channel
CH_N1	0.014	0-0.15	0.025	Manning's roughness for tributary channels
CH_N2	0.014	0-0.15	0.035	Manning's roughness for the main channel
DDRAIN	0	NA	1,000 *	Depth to subsurface tile drain (mm)
DEP_IMP	6000	NA	1,500 *	Depth to the impervious layer in the soil (mm)
DRAIN_CO	NA	18902	25	Daily drainage coefficient (mm/day); set to ~1 inch/d
ESCO	0.95	0.01-1	1	Soil evaporation factor; limited in lower layers
ITDRN	0	0 or 1	1	Tile drainage equations flag; newer DRAINMOD routine
IWTDN	0	0 or 1	1	Newer water table algorithm flag
LATKSATF	NA	0.01-4	1	Lateral soil hydraulic conductivity in tile-drained fields as multiple of original soil conductivity value
NPERCO	0.2	0.01-1	0.4	Nitrate percolation coefficient; higher value permits greater nitrate loading in surface runoff .
R2ADJ	1	0-3	8 *	Curve number adjustment for increasing infiltration in non-draining soils; used optimal value from another study <sup>58</sup>
RS2	0.05	NA	0.01	Benthic source rate for DRP in the reach (mg P/m <sup>2</sup> /d)
RS3	0.05	NA	1	Benthic source for NH <sub>4</sub> in the reach (mgNH <sub>4</sub> -N/m <sup>2</sup> /d)
RS4	0.05	0.001-0.1	0.001	Organic N settling rate in the reach (1/day)
RS5	0.05	0.001-0.1	0.05	Organic P settling rate in the reach (1/day)
SDRAIN	NA	7600-30,000	15000	Tile drain spacing (mm)
SFTMP	1	-10	-2	Snowfall temperature (deg C); value means precipitation will fall as snow if the average daily temp is below -2 deg C
SMFMN	4.5	1.4-6.9	2	Minimum snow melt factor (mm H <sub>2</sub> O/day)
SMFMX	4.5	1.4-6.9	2	Maximum snow melt factor (mm H <sub>2</sub> O/day)
SMTMP	0.5	-10	-2	Base snow melt temperature; melts if daily temp. >-2 deg C
SOL_CRK	0.5	0-1	0.45	Maximum soil crack volume; drives DRP loss through tiles
SOL_P_MODEL	0	0 or 1	0	Soil phosphorus sub-routine; 0=newer model
SOL_SOLP	5	NA	1	Initial labile P in the soil layer (mg labile P/kg soil)
SPCON	0.0001	0.01	0.000273	Parameter drives maximum sediment concentration the river can route; lower value for soils with high clay content
SURLAG	4	NA	1	Surface runoff lag coefficient; for smoother hydrograph
TIMP	1	0.01-1	0.05	Snow pack temperature lag
VCRIT	5	NA	1	Critical velocity at which a river will resuspend sediments

561 Table 2: Maumee SWAT model calibration and validation results. In calibration and validation  
 562 periods the model had exceptional daily and monthly performance of nearly all constituents by  
 563 all measures. Nitrate (NO<sub>3</sub>) loading was low for the validation period, and sediment and DRP  
 564 did not meet aims for the back-validation of 1981-2000, likely due to historical changing of  
 565 agricultural practices throughout that time period<sup>42</sup> that were not incorporated in the model.  
 566 Results outside of the desired range are depicted with \*.  
 567

	Statistic	Aim	Calibration (2001-2005)		Validation (2006-2010)		Back-validation (1981-2000)	
			Daily	Monthly	Daily	Monthly	Daily	Monthly
Flow	R2	>0.6	0.82	0.87	0.86	0.90	0.78	0.84
	NSE	>0.5	0.80	0.87	0.84	0.88	0.77	0.83
	PBIAS	< +/- 10	-1	-2	7	7	2	2
Sed.	R2	>0.4	0.69	0.77	0.75	0.87	0.48	0.55
	NSE	>0.4	0.69	0.77	0.75	0.87	0.37*	0.46
	PBIAS	< +/- 25	-1	-3	6	6	-35*	-34*
TP	R2	>0.4	0.65	0.67	0.66	0.68	0.57	0.61
	NSE	>0.4	0.64	0.67	0.66	0.66	0.56	0.61
	PBIAS	< +/- 25	-2	2	3	2	-4	-4
DRP	R2	>0.4	0.47	0.62	0.45	0.46	0.36*	0.42
	NSE	>0.4	0.46	0.61	0.44	0.42	0.04*	0.07*
	PBIAS	< +/- 25	-1	1	-12	-13	59*	61*
TN	R2	>0.4	0.75	0.82	0.63	0.73	0.69	0.75
	NSE	>0.4	0.73	0.75	0.60	0.67	0.69	0.73
	PBIAS	< +/- 25	-1	0	10	8	-4	-4
NO <sub>3</sub>	R2	>0.4	0.70	0.75	0.54	0.61	0.61	0.66
	NSE	>0.4	0.60	0.54	0.36*	0.36*	0.58	0.59
	PBIAS	< +/- 25	0	1	15	13	-3	-4

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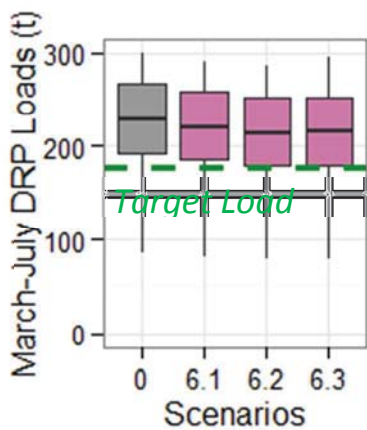
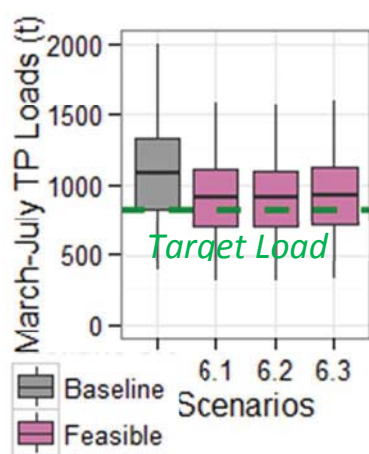
570 Table 3: List and descriptions of conservation scenarios run through the Maumee SWAT model.  
 571 All scenarios were run with temperature and precipitation forcing from the 30-year historical  
 572 station record (1981-2010).

Type	Scenarios
0. Baseline (calibrated model)	The baseline scenario had a mixture of no-tillage and conventional tillage based on historical management information. <sup>28</sup> P and manure were broadcast and incorporated, and applied at rates consistent with historical data and estimations. <sup>29</sup> Tile drainage was simulated on crop fields with poorly, very poorly, and somewhat poorly drained soils. <sup>22</sup> 2, 3, and 7-year rotations were designed from overlaying the 2007-2012 Cropland Data Layer, <sup>32</sup> and contained a mixture of corn, soybean, and winter wheat. Cover crops, filter strips, and additional conservation practices were not included in the baseline model because we lacked access to this data.
1. Nutrient placement	1.1 Continuous no-tillage with broadcast fertilizer and manure 1.2 Continuous no-tillage with subsurface-applied fertilizer and broadcast manure 1.3 Continuous no-tillage with subsurface-applied fertilizer and manure 1.4 Baseline tillage with subsurface-applied fertilizer and manure
2. Nutrient timing	2.1 Spring P applications with no fall tillage 2.2 Spring P applications with baseline fall tillage 2.3 Winter application of manure 2.4 Fall P applications with no spring tillage 2.5 Fall P applications with baseline spring tillage
3. Cover crops	3.1 Tillage radish after wheat in rotations 3.2 Cereal rye after soybeans and wheat in rotations 3.3 Cereal rye after soybeans and tillage radish after wheat in rotations 3.4 Cereal rye after corn, soybeans, and wheat in rotations
4. Vegetated filter strips	4.1 Application of poor-quality* filter strips throughout agricultural lands 4.2 Application of medium-quality* filter strips 4.3 Application of high-quality* filter strips <i>* Filter strip quality is based on the percentage</i>
5 Systems approach/Combinations	5.1 Continuous no-tillage with broadcast fertilizer and manure and cereal rye after soybeans and tillage radish after wheat (1.1 + 3.3) 5.2 Continuous no-tillage with subsurface-applied fertilizer and manure and cereal rye after soybeans and tillage radish after wheat (1.3 + 3.3) 5.3 Continuous no-tillage with subsurface-applied fertilizer and manure, cereal rye after soybeans and tillage radish after wheat, and medium-quality filter strips (1.3 + 3.3 + 4.2) 5.4 Continuous no-tillage with subsurface-applied fertilizer and manure, cereal rye after soybeans and tillage radish after wheat, and high-quality filter strips (1.3 + 3.3 + 4.3) 5.5 Baseline tillage with subsurface-applied fertilizer and manure and cereal rye after corn, soybeans, and wheat (1.4 + 3.4) 5.6 Baseline tillage with subsurface-applied fertilizer and manure, cereal rye after corn, soybeans, and wheat, and high-quality filter strips (1.4 + 3.4 + 4.3)
6 Feasible scenarios	6.1 25% adoption* of continuous no-tillage with subsurface-applied fertilizer and broadcast manure, cereal rye after corn, soybeans, and wheat, and medium-quality filter strips (1.3 + 3.4 + 4.2) 6.2 25% adoption* of subsurface-applied fertilizer and broadcast manure, cereal rye after corn, soybeans, and wheat, and medium-quality filter strips (1.4 + 3.4 + 4.2) 6.3 33% adoption* of subsurface-applied fertilizer and broadcast manure, cereal rye after corn, soybeans, and wheat, and high-quality filter strips (1.4 + 3.4 + 4.3) <i>* All practices were adopted on the same, randomly-selected farm fields</i>

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575 Abstract Art:



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